Firefighters beneath the destroyed vertical struts of the World Trade Center’s twin towers after the September 11, 2001, terrorist attacks in New York and Washington, D.C.
For most Americans the 1990s would be a time of peace, prosperity, and rapid technological change. Some attributed this to the “Reagan Revolution” and the end of the Cold War, others to the return of a Democrat to the presidency. During this period, the majority of Americans — political affiliation aside — asserted their support for traditional family values, often grounded in their faiths. New York Times columnist David Brooks suggested that the country was experiencing “moral self-repair,” as “many of the indicators of social breakdown, which shot upward in the late 1960s and 1970s, and which plateaued at high levels in the 1980s,” were now in decline.

Improved crime and other social statistics aside, American politics remained ideological, emotional, and characterized by intense divisions. Shortly after the nation entered the new millennium, moreover, its post-Cold War sense of security was jolted by an unprecedented terrorist attack that launched it on a new and difficult international track.

1992 PRESIDENTIAL ELECTION

As the 1992 presidential election approached, Americans found themselves in a world transformed in ways almost unimaginable four years earlier. The familiar landmarks of the Cold War — from the Berlin Wall to intercontinental missiles and bombers on constant high alert — were gone. Eastern Europe was independent, the Soviet Union had dissolved, Germany was united, Arabs and Israelis were engaged in direct negotiations, and the threat of nuclear conflict was greatly diminished. It was as though one great history volume had closed and another had opened.

Yet at home, Americans were less sanguine, and they faced some deep and familiar problems. The United States found itself in its deepest recession since the early 1980s. Many of the job losses were occurring among white-collar workers in middle management positions, not solely, as earlier, among blue-collar workers in the manufacturing sector. Even when the economy began recovering in 1992, its growth was virtually imperceptible until late in the year. Moreover, the federal deficit continued to mount, propelled most strikingly by rising expenditures for health care.

President George Bush and Vice President Dan Quayle easily won renomination by the Republican Party. On the Democratic side, Bill Clinton, governor of Arkansas, defeated a crowded field of candidates to win his party’s nomination. As his vice presidential nominee, he selected Senator Al Gore of Tennessee, generally acknowledged as one of the Congress’s strongest advocates of environmental protection.

The country’s deep unease over the direction of the economy also sparked the emergence of a remarkable independent candidate, wealthy Texas entrepreneur H. Ross Perot. Perot tapped into a deep wellspring of frustration over the inability of Washington to deal effectively with economic issues, principally the federal deficit. He possessed a colorful personality and a gift for the telling one-line political quip. He would be the most successful third-party candidate since Theodore Roosevelt in 1912.

The Bush re-election effort was built around a set of ideas traditionally used by incumbents: experience and trust. George Bush, 68, the last of a line of presidents who had served in World War II, faced a young challenger in Bill Clinton who, at age 46, had never served in the military and had participated in protests against the Vietnam War. In emphasizing his experience as president and commander-in-chief, Bush drew attention to Clinton’s inexperience at the national level.

Bill Clinton organized his campaign around another of the oldest and most powerful themes in electoral politics: youth and change. As a high-school student, Clinton had once met President Kennedy; 30 years later, much of his rhetoric consciously echoed that of Kennedy in his 1960 campaign.

As governor of Arkansas for 12 years, Clinton could point to his experience in wrestling with the very issues of economic growth, education, and health care that were, according to public opinion polls, among President Bush’s chief concerns.
chapter 15: bridge to the 21st century

avoiding ideological rhetoric that declared big government to be a positive good, he proposed a number of programs that earned him the label "New Democrat." Control of the federal bureaucracy and judicial appointments provided one means of satisfying political claims of organized labor and civil rights groups. On the ever-controversial abortion issue, Clinton supported the Roe v. Wade decision, but also declared that abortion should be "safe, legal, and rare."

President Clinton's closest collaborator was his wife, Hillary Rodham Clinton. In the campaign, he had quipped that those who voted for him "got two for the price of one." She supported her husband against accusations about his personal life.

As energetic and as activist as her husband, Ms. Clinton assumed a more prominent role in the administration than any first lady before her, even Eleanor Roosevelt. Her first important assignment would be to develop a national health program. In 2000, with her husband's administration coming to a close, she would be elected a U.S. senator from New York.

launching a new domestic policy

in practice, Clinton's centrism demanded choices that sometimes elicited vehement emotions. The president's first policy initiative was designed to meet the demands of gays, who, claiming a group status as victims of discrimination, had become an important Democratic constituency.

Immediately after his inauguration, President Clinton issued an executive order rescinding the long-established military policy of dismissing known gays from the service. The order quickly drew furious criticism from the military, most Republicans, and large segments of American society. Clinton quickly modified it with a "don't ask, don't tell" order that effectively restored the old policy but discouraged active investigation of one's sexual practices.

The effort to achieve a national health plan proved to be a far larger setback. The administration set up a large task force, chaired by Hillary Clinton. Composed of prominent policy intellectuals and political activists, it labored in secrecy for months to develop a plan that would provide medical coverage for every American.

The working assumption behind the plan was that a government-managed "single-payer" plan could deliver health services to the entire nation more efficiently than the current decentralized system with its thousands of insurers and disconnected providers. As finally delivered to Congress in September 1993, however, the plan mirrored the complexity of its subject. Most Republicans and some Democrats criticized it as a hopelessly elaborate federal takeover of American medicine. After a year of discussion, it died without a vote in Congress.

Clinton was more successful on another matter with great repercussions for the domestic economy. The previous president, George Bush, had negotiated the North American Free Trade Agreement (NAFTA) to establish fully open trade between Canada, the United States, and Mexico. Key Democratic constituencies opposed the agreement. Labor unions believed it would encourage the export of jobs and undermine American labor standards. Environmentalists asserted that it would lead American industries to relocate to countries with weak pollution controls. These were the first indications of a growing movement on the left wing of American politics against the vision of an integrated world economic system.

President Clinton nonetheless accepted the argument that open trade was ultimately beneficial to all parties because it would lead to a greater flow of more efficiently produced goods and services. His administration not only submitted NAFTA to the Senate, it also backed the establishment of a greatly liberalized international trading system to be administered by the World Trade Organization (WTO). After a vigorous debate, Congress approved NAFTA in 1993. It would approve membership in the WTO a year later.

Although Clinton had talked about a "middle class tax cut" dur-
ing the presidential campaign, he submitted to Congress a budget calling for a general tax increase. It originally included a wide tax on energy consumption designed to promote conservation, but that was quickly replaced by a nominal increase in the federal gasoline tax. It also taxed social security benefits for recipients of moderate income and above. The big emphasis, however, was on increasing the income tax for high earners. The subsequent debate amounted to a rerun of the arguments between tax cutters and advocates of “fiscal responsibility” that had marked the Reagan years. In the end, Clinton got his way, but very narrowly. The tax bill passed the House of Representatives by only one vote.

By then, the congressional election campaigns of 1994 were under way. Although the administration already had made numerous foreign policy decisions, issues at home were clearly most important to the voters. The Republicans depicted Clinton and the Democrats as unformed tax and spenders. Clinton himself was already beleaguered with charges of past financial impropriety in an Arkansas real estate project and new claims of sexual impropriety. In November, the voters gave the Republicans control of both houses of Congress for the first time since the election of 1952. Many observers believed that Bill Clinton would likely be a one-term president. Apparently making a decision to conform to new political realities, Clinton instead moderated his political course. Policy initiatives for the remainder of his presidency were few. Contrary to Republican predictions of doom, the tax increases of 1993 did not get in the way of a steadily improving economy.

The new Republican leadership in the House of Representatives, by contrast, pressed hard to achieve its policy objectives, a sharp contrast with the administration’s new moderate tone. When right-wing extremists bombed an Oklahoma City federal building in April 1995, Clinton responded with a tone of moderation and healing that heightened his stature and implicitly left some doubts about his conservative opponents. At the end of the year, he vetoed a Republican budget bill, shutting down the government for weeks. Most of the public seemed to blame the Republicans.

The president also co-opted part of the Republican program. In his State of the Union address of January 1996, he ostentatiously declared, “The era of big government is over.” That summer, on the eve of the presidential campaign, he signed a major welfare reform bill that was essentially a Republican product. Designed to end permanent support for most welfare recipients and move them to work, it was opposed by many in his own party. By and large, it would prove successful in operation over the next decade.

THE AMERICAN ECONOMY IN THE 1990s

By the mid-1990s, the country had not simply recovered from the brief, but sharp, recession of the Bush presidency. It was entering an era of booming prosperity, and doing so despite the decline of its traditional industrial base. Probably the major force behind this new growth was the blossoming of the personal computer (PC).

Less than 20 years after its introduction, the PC had become a familiar item, not simply in business offices of all types, but in homes throughout America. Vastly more powerful than anyone could have imagined two decades earlier, able to store enormous amounts of data, available at the cost of a good refrigerator, it became a common appliance in American homes.

Employing prepackaged software, people used it for bookkeeping, word processing, or as a depository for music, photos, and video. The rise of the Internet, which grew out of a previously closed defense data network, provided access to information of all sorts, created new shopping opportunities, and established e-mail as a common mode of communication. The popularity of the mobile phone created a huge new industry that cross-fertilized with the PC.

Instant communication and lightning-fast data manipulation speeded up the tempo of many businesses, greatly enhancing productivity and creating new opportunities for profit. Fledgling industries that fed demand for the new equipment became multi-billion-dollar companies almost overnight, creating an enormous new middle class of software technicians, managers, and publicists.

A final impetus was the turn of the millennium. A huge push to upgrade outdated computing equipment that might not recognize the year 2000 brought data technology spending to a peak.

These developments began to take shape during Clinton’s first term. By the end of his second one they were fueling a surging economy. When he had been elected president, unemployment was at 7.4 percent. When he stood for re-election in 1996, it was at 5.4 percent. When voters went to the polls to choose his successor in November 2000, it was 3.9 percent. In many places, the issue was less one of taking care of the jobless than of finding employable workers.

No less a figure than Federal Reserve Chairman Alan Greenspan viewed a rapidly escalating stock market with concern and warned of “irrational exuberance.” Investor exuberance, at its greatest since the 1920s, continued in the conviction that ordinary standards of valuation had been rendered obsolete by a “new economy” with unlimited potential. The good times were rolling dangerously fast, but most
Americans were more inclined to enjoy the ride while it lasted than to plan for a coming bust.

**THE ELECTION OF 1996 AND THE POLITICAL AFTERMATH**

President Clinton undertook his campaign for re-election in 1996 under the most favorable of circumstances. If not an imposing personality in the manner of a Roosevelt, he was a natural campaigner, whom many felt had an infectious charm. He presided over a growing economic recovery. He had positioned himself on the political spectrum in a way that made him appear a man of the center leaning left. His Republican opponent, Senator Robert Dole of Kansas, Republican leader in the upper house, was a formidable legislator but less successful as a presidential candidate.

Clinton, promising to “build a bridge to the 21st century,” easily defeated Dole in a three-party race, 49.2 percent to 40.7 percent, with 8.4 percent to Ross Perot. He thus became the second American president to win two consecutive elections with less than a majority of the total vote. (The other was Woodrow Wilson in 1912 and 1916.) The Republicans, however, retained control of both the House of Representatives and the Senate.

Clinton never stated much of a domestic program for his second term. The highlight of its first year was an accord with Congress designed to balance the budget, further reinforcing the president’s standing as a fiscally responsible moderate liberal.

In 1998, American politics entered a period of turmoil with the revelation that Clinton had carried on an affair inside the White House with a young intern. At first the president denied this, telling the American people: “I did not have sexual relations with that woman.” The president had faced similar charges in the past. In a sexual harassment lawsuit filed by a woman he had known in Arkansas, Clinton denied under oath the White House affair. This fit most Americans’ definition of perjury. In October 1998, the House of Representatives began impeachment hearings, focusing on charges of perjury and obstruction of justice.

Whatever the merits of that approach, a majority of Americans seemed to view the matter as a private one to be sorted out with one’s family, a significant shift in public attitude. Also significantly, Hillary Clinton continued to support her husband. It surely helped also that the times were good. In the midst of the House impeachment debate, the president announced the largest budget surplus in 30 years. Public opinion polls showed Clinton’s approval rating to be the highest of his six years in office.

That November, the Republicans took further losses in the midterm congressional elections, cutting their majorities to razor-thin margins. House Speaker Newt Gingrich resigned, and the party attempted to develop a less strident image. Nevertheless, in December the House voted the first impeachment resolution against a sitting president since Andrew Johnson (1868), thereby handing the case to the Senate for a trial.

Clinton’s impeachment trial, presided over by the Chief Justice of the United States, held little suspense. In the midst of it, the president delivered his annual State of the Union address to Congress. He never testified, and no serious observer expected that any of the several charges against him would win the two-thirds vote required for removal from office. In the end, none got even a simple majority. On February 12, 1999, Clinton was acquitted of all charges.

**AMERICAN FOREIGN RELATIONS IN THE CLINTON YEARS**

Bill Clinton did not expect to be a president who emphasized foreign policy. However, like his immediate predecessors, he quickly discovered that all international crises seemed to take a road that led through Washington.

He had to deal with the messy aftermath of the 1991 Gulf War. Having failed to depose Saddam Hussein, the United States, backed by Britain, attempted to contain him. A United Nations-administered economic sanctions regime, designed to allow Iraq to sell enough oil to meet humanitarian needs, proved relatively ineffective. Saddam funneled much of the proceeds to himself, leaving large masses of his people in misery. Military “no-fly zones,” imposed to prevent the Iraqi government from deploying its air power against rebellious Kurds in the north and Shiites in the south, required constant U.S. and British air patrols, which regularly fended off anti-aircraft missiles.

The United States also provided the main backing for U.N. weapons inspection teams, whose mission was to ferret out Iraq’s chemical, biological, and nuclear programs, verify the destruction of existing weapons of mass destruction, and suppress ongoing programs to manufacture them. Increasingly obstructed, the U.N. inspectors were finally expelled in 1998. On this, as well as earlier occasions of provocation, the United States responded with limited missile strikes. Saddam, Secretary of State Madeline Albright declared, was still “in his box.”

The seemingly endless Israeli-Palestinian dispute inevitably engaged the administration, although neither President Clinton nor former President Bush had much to do with the Oslo agreement of 1993, which established a Palestinian “authority” to govern the Palestinian population within the West Bank and the Gaza Strip and obtained Palestinian recognition of Israel’s right to exist.

As with so many past Middle Eastern agreements in principle,
1998, established a political pro-
the Good Friday peace accords of
and Tony Blair. The ultimate result,
British governments of John Major
had obtained in the United States,
greater recognition than they ever
volved paramilitary forces, supported
side were Unionists, with equally vi-
Republic of Ireland. On the other
Catholic Irish who wanted to incor-
Army, supported primarily by those
violent Irish Republican
in Northern Ireland. On one side
was the violent Irish Republican
promote a settlement.
The post-Cold War disintegra-
tion of Yugoslavia — a state ethni-
cally and religiously divided among
Serbs, Croats, Slovenes, Bosnian
Muslims, and Albanian Kosovars
— also made its way to Washing-
ton after European governments
failed to impose order. The Bush
administration had refused to get
involved in the initial violence; the
Clinton administration finally
did so with great reluctance after
being urged to do so by the Euro-
pean allies. In 1995, it negotiated
an accord in Dayton, Ohio, to es-
ablish a semblance of peace in
Bosnia. In 1999, faced with Ser-
bian massacres of Kosovars, it led a
three-month NATO bombing cam-
paign against Serbia, which finally
forced a settlement.
In 1994, the administration re-
stored ousted President Jean-Ber-
trand Aristide to power in Haiti,
where he would rule for nine years
before being ousted again. The in-
tervention was largely a result of
Aristide’s carefully cultivated sup-
port in the United States and Ameri-
can fears of waves of Haitian illegal
immigrants.
In sum, the Clinton adminis-
tration remained primarily inward
looking, willing to tackle interna-
tional problems that could not be
avoided, and, in other instances,
forced by the rest of the world
to do so.

INTIMATIONS OF TERRORISM
Near the close of his adminis-
tration, George H. W. Bush sent
American troops to the chaotic East
African nation of Somalia. Their
mission was to spearhead a U.N.
force that would allow the regular
movement of food to a starving
population.
Somalia became yet another
legacy for the Clinton administra-
tion. Efforts to establish a represen-
tative government there became a
“nation-building” enterprise. In
October 1993, American troops
sent to arrest a recalcitrant warlord
ran into unexpectedly strong resis-
tance, losing an attack helicopter
and suffering 18 deaths. The war-
lord was never arrested. Over the
next several months, all American
combat units were withdrawn.
From the standpoint of the ad-
mnistration, it seemed prudent
even simply to end a marginal,
il-advised commitment and con-
centrate on other priorities. It only
became clear later that the Somali
warlord had been aided by a shad-
owy and emerging organization that
would become known as al-Qaida,
headed by a fundamentalist Muslim
named Osama bin Laden. A fanati-
cal enemy of Western civilization,
bin Laden reportedly felt confirmed
in his belief that Americans would
not fight when attacked.

By then the United States had
already experienced an attack by
Muslim extremists. In February
1993, a huge car bomb was exploded
in an underground parking garage
beneath one of the twin towers of
the World Trade Center in lower
Manhattan. The blast killed seven
people and injured nearly a thou-
sand, but it failed to bring down the
huge building with its thousands of
workers. New York and federal au-
thorities treated it as a criminal act,
apprehended four of the plotters,
and obtained life prison sentences
for them. Subsequent plots to blow
up traffic tunnels, public buildings,
and even the United Nations were
discovered and dealt with in a
similar fashion.
Possible foreign terrorism was
nonetheless overshadowed by do-
estic terrorism, primarily the
Oklahoma City bombing. The work
of right-wing extremists Timo-
thy McVeigh and Terry Nichols,
it killed 166 and injured hundreds,
a far greater toll than the 1993
Trade Center attack. But on June 25,
1996, another huge bomb exploded
at the Khobar Towers U.S. military
housing complex in Saudi Arabia,
killing 19 and wounding 515. A fed-
eral grand jury indicted 13 Saudis
and one Lebanese man for the at-
tack, but Saudi Arabia ruled out any
extraditions.
Two years later, on August 7,
1998, powerful bombs exploding
simultaneously destroyed U.S. em-
bassies in Kenya and Tanzania, kill-
ing 301 people and injuring more
than 5,000. In retaliation Clinton ordered missile attacks on terrorist training camps run by bin Laden in Afghanistan, but they appear to have been deserted. He also ordered a missile strike to destroy a suspect chemical factory in Sudan, a country which earlier had given sanctuary to bin Laden.

On October 12, 2000, suicide bombers rammed a speedboat into the U.S. Navy destroyer Cole, on a courtesy visit to Yemen. Heroic action by the crew kept the ship afloat, but 17 sailors were killed. Bin Laden had pretty clearly been behind the attacks in Saudi Arabia, Africa, and Yemen, but he was beyond reach unless the administration was prepared to invade Afghanistan to search for him.

The Clinton administration was never willing to take such a step. It even shrank from the possibility of assassinating him if others might be killed in the process. The attacks had been remote and widely separated. It was easy to accept them as unwelcome but inevitable costs associated with superpower status. Bin Laden remained a serious nuisance, but not a top priority for an administration that was nearing its end.

THE PRESIDENTIAL ELECTION OF 2000 AND THE WAR ON TERROR

The Democratic Party nominated Vice President Al Gore to head their ticket in 2000. To oppose him the Republicans chose George W. Bush, the governor of Texas and son of former President George H. W. Bush. Gore ran as a dedicated liberal, intensely concerned with damage to the environment and determined to seek more assistance for the less privileged sectors of society. He seemed to place himself somewhat to the left of President Clinton.

Bush established a position closer to the heritage of Ronald Reagan than to that of his father. He displayed a special interest in education and called himself a “compassionate conservative.” His embrace of evangelical Christianity, which he declared had changed his life after a misspent youth, was of particular note. It underscored an attachment to traditional cultural values that contrasted sharply with Gore’s technocratic modernism. The old corporate gadfly Ralph Nader ran well to Gore’s left as the candidate of the Green Party. Conservative Republican Patrick Buchanan mounted an independent candidacy.

The final vote was nearly evenly divided nationally; so were the electoral votes. The pivotal state was Florida; there, only a razor-thin margin separated the candidates and thousands of ballots were disputed. After a series of state and federal court challenges over the laws and procedures governing recounts, the U.S. Supreme Court handed down a narrow decision that effectively gave the election to Bush. The Republicans maintained control of both houses of Congress by a small margin.

The final totals underscored the tightness of the election: Bush won 271 electoral votes to Gore’s 266, but Gore led him in the national popular vote 48.4 percent to 47.9 percent. Nader polled 2.7 percent and Buchanan .4 percent. Gore, his states colored blue in media graphics, swept the Northeast and the West Coast; he also ran well in the Midwestern industrial heartland. Bush, whose states were colored red, rolled over his opponent in the South, the rest of the Midwest, and the mountain states. Commentators everywhere dwelled on the vast gap between “red” and “blue” America, a divide they characterized by cultural and social rather than economic differences, and all the more emotional for that reason. George Bush took office in a climate of extreme partisan bitterness.

Bush expected to be a president primarily concerned with domestic policy. He wanted to reform education. He had talked during his campaign about an overhaul of the social security system. He wanted to follow Reagan’s example as a tax cutter.

The president quickly discovered that he had to deal with an economy that was beginning to slip back from its lofty peak of the late 1990s. This helped him secure passage of a tax cut in May 2001. At the end of the year, he also obtained the “No Child Left Behind” Act, which required public schools to test reading and mathematical proficiency on an annual basis; it prescribed penalties for those institutions unable to achieve a specified standard. Projected deficits in the social security trust fund remained unaddressed.

The Bush presidency changed irrevocably on September 11, 2001, when the United States suffered the most devastating foreign attack ever against its mainland. That morning, Middle Eastern terrorists simultaneously hijacked four passenger airplanes and used two of them as suicide vehicles to destroy the twin towers of the World Trade Center. A third crashed into the Pentagon building, the Defense Department headquarters just outside of Washington, D.C. The fourth, probably meant for the U.S. Capitol, crashed into the Pennsylvania countryside as passengers fought the hijackers.

The death toll, most of it consisting of civilians at the World Trade Center, was approximately 3,000, exceeding that of the Japanese attack on Pearl Harbor in 1941. The economic costs were also heavy. The destruction of the trade center took several other buildings with it and shut down the financial markets for several days. The effect was to prolong the already developing recession.

As the nation began to recover from the 9/11 attack, an unknown person or group sent out letters containing small amounts of anthrax bacteria. Some went to members of Congress and administration officials, others to obscure individuals. No notable person was infected. Five victims died, how-
ever, and several others suffered serious illness. The mailings touched off a wave of national hysteria, then stopped as suddenly as they had begun, and remained a mystery.

It was in this setting that the administration obtained passage of the USA Patriot Act on October 26, 2001. Designed to fight domestic terrorism, the new law considerably broadened the search, seizure, and detention powers of the federal government. Its opponents argued that it amounted to a serious violation of constitutionally protected individual rights. Its backers responded that a country at war needed to protect itself.

After initial hesitation, the Bush administration also decided to support the establishment of a gigantic new Department of Homeland Security. Authorized in November 2002, and designed to coordinate the fight against domestic terrorist attack, the new department consolidated 22 federal agencies.

Overseas, the administration retaliated quickly against the perpetrators of the September 11 attacks. Determining that the attack had been an al-Qaeda operation, it launched a military offensive against Osama bin Laden and the fundamentalist Muslim Taliban government of Afghanistan. The United States secured the passive cooperation of the Russian Federation, established relationships with the former Soviet republics that bordered Afghanistan, and, above all, resumed a long-neglected alliance with Pakistan, which provided political support and access to air bases.

Utilizing U.S. Army special forces and Central Intelligence Agency paramilitary operatives, the administration allied with long-marginalized Afghan rebels. Given effective air support, the coalition ousted the Afghan government in two months. Bin Laden, Taliban leaders, and many of their fighters were believed to have escaped into remote, semiautonomous areas of northeastern Pakistan. From there they would try to regroup and attack the shaky new Afghan government.

In the meantime, the Bush administration identified other sources of enemy terrorism. In his 2002 State of the Union address, the president named an “axis of evil” that he thought threatened the nation: Iraq, Iran, and North Korea. Of these three, Iraq seemed to him and his advisers the most immediately troublesome. Saddam Hussein had successfully ejected U.N. weapons inspectors. The economic sanctions against Iraq were breaking down, and, although the regime was not believed to be involved in the 9/11 attacks, it had engaged in some contacts with al-Qaeda. It was widely believed, not just in the United States but throughout the world, that Iraq had large stockpiles of chemical and biological weapons and might be working to acquire a nuclear capability. Why else throw out the inspection teams and endure continuing sanctions?

Throughout the year, the administration pressed for a U.N. resolution demanding resumption of weapons inspection with full and free access. In October 2002, Bush secured congressional authorization for the use of military force by a vote of 296-133 in the House and 77-23 in the Senate. The U.S. military began a buildup of personnel and material in Kuwait.

In November 2002, the U.N. Security Council unanimously adopted Resolution 1441 requiring Iraq to afford U.N. inspectors the unconditional right to search anywhere in Iraq for banned weapons. Five days later, Iraq declared it would comply. Nonetheless, the new inspections teams complained of bad faith. In January 2003, chief inspector Hans Blix presented a report to the United Nations declaring that Iraq had failed to account for its weapons of mass destruction, although he recommended more efforts before withdrawing.

Despite Saddam’s unsatisfactory cooperation with the weapons inspectors, the American plans to remove him from power encountered unusually strong opposition in much of Europe. France, Russia, and Germany all opposed the use of force, making impossible the passage of a new Security Council resolution authorizing the use of force against Iraq. Even in those nations whose governments supported the United States, there was strong popular hostility to cooperation. Britain became the major U.S. ally in the war that followed; Australia and most of the newly independent Eastern European nations contributed assistance. The governments of Italy and Spain also lent their backing. Turkey, long a reliable American ally, declined to do so.

On March 19, 2003, American and British troops, supported by small contingents from several other countries, began an invasion of Iraq from the south. Small groups airlifted into the north coordinated with Kurdish militia. On both fronts, resistance was occasionally fierce but usually melted away. Baghdad fell on April 9. On April 14, Pentagon officials announced that the military campaign was over.

Taking Iraq turned out to be far easier than administering it. In the first days after the end of major combat, the country experienced pervasive looting. Hit-and-run attacks on allied troops followed and became increasingly organized, despite the capture of Saddam Hussein and the deaths of his two sons and heirs. Different Iraqi factions at times seemed on the verge of war with each other.

New weapons inspection teams were unable to find the expected stockpiles of chemical and biological weaponry. Although neither explanation made much sense, it increasingly seemed that Saddam Hussein had either engaged in a gigantic and puzzling bluff, or possibly that the weapons had been moved to another country.
After the fall of Baghdad, the United States and Britain, with increasing cooperation from the United Nations, moved ahead with establishment of a provisional government that would assume sovereignty over Iraq. The effort occurred amidst increasing violence that included attacks not simply on allied troops but also Iraqis connected in any way with the new government. Most of the insurgents appeared to be Saddam loyalists; some were indigenous Muslim sectarians; a fair number likely were foreign fighters. It was not clear whether a liberal democratic nation could be created out of such chaos, but certain that the United States could not impose one if Iraqis did not want it.

**THE 2004 PRESIDENTIAL ELECTION**

By mid-2004, with the United States facing a violent insurgency in Iraq and considerable foreign opposition to the war there, the country appeared as sharply divided as it had been four years earlier. To challenge President Bush, the Democrats nominated Senator John F. Kerry of Massachusetts. Kerry’s record as a decorated Vietnam veteran, his long experience in Washington, his dignified demeanor, and his skills as a speaker all appeared to make him the ideal candidate to unite his party. His initial campaign strategy was to avoid deep Democratic divisions over the war by emphasizing his personal record as a Vietnam combatant who presumably could manage the Iraq conflict better than Bush. The Republicans, however, highlighted his apparently contradictory votes of first authorizing the president to invade Iraq, then voting against an important appropriation for the war. A group of Vietnam veterans, moreover, attacked Kerry’s military record and subsequent anti-war activism.

Bush, by contrast, portrayed himself as frank and consistent in speech and deed, a man of action willing to take all necessary steps to protect the country. He stressed his record of tax cuts and education reform and appealed strongly to supporters of traditional values and morality. Public opinion polls suggested that Kerry gained some ground following the first of three debates, but the challenger failed to erode the incumbent’s core support. As in 2000, Bush registered strong majorities among Americans who attended religious services at least once a week and increased from 2000 his majority among Christian evangelical voters.

The organizational tempo of the campaign was as frenetic as its rhetorical pace. Both sides excelled at getting out their supporters; the total popular vote was approximately 20 percent higher than it had been in 2000. Bush won by 51 percent to 48 percent, with the remaining 1 percent going to Ralph Nader and a number of other independent candidates. Kerry seems to have been unsuccessful in convincing a majority that he possessed a satisfactory strategy to end the war. The Republicans also scored small, but important gains in Congress.

As George W. Bush began his second term, the United States faced challenges aplenty: the situation in Iraq, stresses within the Atlantic alliance, in part over Iraq, increasing budget deficits, the escalating cost of social entitlements, and a shaky currency. The electorate remained deeply divided. The United States in the past had thrived on such crises. Whether it would in the future remained to be seen.

**AFTERWORD**

From its origins as a set of obscure colonies hugging the Atlantic coast, the United States has undergone a remarkable transformation into what political analyst Ben Wattenberg has called “the first universal nation,” a population of almost 300 million people representing virtually every nationality and ethnic group on the globe. It is also a nation where the pace and extent of change — economic, technological, cultural, demographic, and social — is unceasing. The United States is often the harbinger of the modernization and change that inevitably sweep up other nations and societies in an increasingly interconnected world.

Yet the United States also maintains a sense of continuity, a set of core values that can be traced to its founding. They include a faith in individual freedom and democratic government, and a commitment to economic opportunity and progress for all. The continuing task of the United States will be to ensure that its values of freedom, democracy, and opportunity — the legacy of a rich and turbulent history — are protected and flourish as the nation, and the world, move through the 21st century.